CITY OF HOPKINTON

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

June 30, 2009

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CITY OF HOPKINTON

OFFICIALS

<u>Date</u>	<u>Title</u>	Term Expires
Cathy Harris	Mayor	Jan 2010
D.J. Hucker	Mayor Pro tem	Jan 2012
Sarah Helle Robert Ristow Rick Lange Steve Davis Robert Porter	Council Member Council Member Council Member Council Member Council Member (Returned Feb 9, 2009)	Jan 2010 Jan 2010 Jan 2012 Stepped down Feb 5, 2009 Jan 2012
Diane Nordman Amy Ries	City Clerk City Clerk	Resigned Oct 17, 2009 Indefinite
William Blum	Attorney	Indefinite

Dietz, Donald & Company

CERTIFIED PUBLIC ACCOUNTANTS

STEVEN S. CLAUSEN, CPA

124A Main • P.O. Box 359 Elkader, Iowa 52043 (563) 245-2154 • (800) 310-2154

INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activity, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Hopkinton, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Hopkinton's management. Our responsibility is to express opinions on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles. Also, as permitted by the Code of Iowa, the accounting records of the City have not been audited for all prior years. Accordingly, we were unable to satisfy ourselves as to the distribution by activity of the cash basis net assets and by fund of the cash balances at July 1, 2008.

In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to verify the distribution by activity of the cash basis net assets and by fund of the cash balances at July 1, 2008, as discussed in the preceding paragraph, the fin-

ancial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activity, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Hopkinton as of June 30, 2009, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 12, 2009 on our consideration of the City of Hopkinton's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 6 through 13 and 26 through 27 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Hopkinton's basic financial statements. Other supplementary information included in Schedules 1 through 3 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to verify the distribution by fund of the cash balances at July 1, 2008, as it relates to Schedule 1, as discussed in the third paragraph, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Elkader, Iowa

November 12, 2009

Dietz, Donald & Company, CPAs

FEIN 42-1172392

City of Hopkinton 115 First St SE PO Box 154 Hopkinton, IA 52237-0154 Phone: 563-926-2181 Fax: 563-926-2065

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Hopkinton provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2009. We encourage readers to consider this information in conjunction with the City's financial statements, which follow. Bear in mind that Chapter 11 of the Code of Iowa does not require the City's financial statements to be audited. Therefore any financial information presented for 2008 has not been audited.

2009 FINANCIAL HIGHLIGHTS

Receipts of the City's governmental activities increased 12.7%, or approximately \$ 47,000, from fiscal 2008 to fiscal 2009. Note proceeds increased by \$ 50,000. However, property taxes decreased by \$ 1,401.

Disbursements of the City's governmental activities decreased 14.5% or approximately \$ 75,000, in fiscal 2009 from fiscal 2008. Public safety, general government and debt service disbursements decreased approximately \$ 29,000, \$ 24,000 and \$ 31,000, respectively.

The City's total cash basis net assets increased over 64%, or approximately \$ 42,000 from June 30, 2008 to June 30, 2009. Of this amount, the assets of the governmental activities increased approximately \$ 35,000 while the assets of the business type activity increased approximately \$ 7,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government—wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

The City's Reporting Entity Presentation

This annual report includes all activities for which the City of Hopkinton City Council is fiscally responsible. These activities, defined as the City's reporting entity, are operated within a separate legal entity that is the primary government and another separate legal entity that is included as a component unit.

The primary government includes the following legal entity:

The City of Hopkinton

The component unit presentation includes the following legal entity:

The City of Hopkinton Municipal Utilities

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into three kinds of activities:

- 1. Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government and debt service. Property tax and state and federal grants finance most of these activities.
- 2. Business Type Activity includes the sanitary sewer system. This activity is financed primarily by user charges.
- 3. Component Unit Activities include the Municipal Utility. Although the Municipal Utility is a separate legal entity, the City includes its activities since the City is financially accountable for the Utility.

Fund Financial Statements

The City has two kinds of funds:

1. Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include (a) the General Fund, (b) the Special Revenue Funds such as Road Use Tax and Local Option Sales Tax, (c) the Debt Service Fund and (d) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds include a statement of cash receipts, disbursements and changes in cash balances. 2. Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to account for business type activities. The City maintains one Enterprise Fund to provide separate information for the sewer fund, considered to be a major fund of the City.

The required financial statement for the proprietary fund is a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased sharply from a year ago, increasing from \$ 35,000 to \$ 76,000. The analysis that follows focuses on the changes in cash balances for governmental activities.

Changes in Cash Basis Net Assets of Governmental Activities (Expressed in Thousands)

n	Years 2009	Ended June 30, 2008
Receipts		:
Program receipts Charges for service Operating grants, contributions and restricted Interest	\$ 96 94	101 81
General receipts Property tax Local option sales tax Unrestricted interest on investments Loan Proceeds Other general receipts	123 59 - 50 7	125 51 12 - 12
Total receipts	429	382
Disbursements Public safety Public works Culture and recreation Community and economic development General government Debt service	68 148 127 1 68 28	98 171 93 2 92 59
Total disbursements	440	515
Change in cash basis net assets before transfers Transfers, net	(11) 46	(133)
Change in cash basis net assets Cash basis net assets beginning of year	35 <u>41</u>	(133) 174
Cash basis net assets end of year	\$ 76	41

The City's total receipts for governmental activities increased 12.7% or approximately \$ 47,000. The total cost of all programs and services decreased by approximately \$ 75,000, or 14.5% due primarily to no major fire equipment being purchased in fiscal 2009. The significant increase in receipts was primarily the result of a \$ 50,000 cash flow loan being taken out in fiscal 2009.

Property tax receipts decreased approximately \$ 2,000. With little growth, and no increase in rates, property taxes are not anticipated to increase in fiscal 2010.

The cost of all governmental activities was \$ 440,000 compared to \$ 515,000 last year. However, as shown in the Statement of Activities and Net Assets, the amount taxpayers ultimately financed for these activities was only \$ 251,000 because some of the cost was paid by those directly benefited from the programs (\$ 96,000) or by other governments and organizations that subsidized certain programs with grants, contributions and restricted interest (\$ 94,000). Overall, in 2009, the City's governmental activities program receipts, including intergovernmental aid and fees for services, increased from approximately \$ 182,000 to approximately \$ 190,000. The City paid for the remaining "public benefit" portion of governmental activities with approximately \$ 182,000 in tax (some of which could only be used for certain programs) and with other receipts, such as interest and loan proceeds.

Changes in Cash Basis Net Assets of Business Type Activities (Expressed in Thousands)

	Year Ended	June 30, 2008
Receipts:	· · · · · · · · · · · · · · · · · · ·	
Program receipts: Charges for service		
Sewer	\$ 100	98
Operating grants Other general receipts	2 1	0 2
Total receipts	103:	100
Disbursements Sewer	120	98
Change in cash basis net assets before transfers Transfers, net	(17) 24	2 0
Change in cash basis net assets Cash basis net assets beginning of year	7 24	2 22
Cash basis net assets end of year	\$ 31	24

The business type activities receipts for the fiscal year were \$ 103,000 compared to \$ 100,000 last year. The cash balance increased by approximately \$ 7,000. Total disbursements for the fiscal year increased by 22.4% to to a total of \$ 120,000.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Hopkinton completed the year, its governmental funds reported a combined fund balance of \$ 76,098, an increase of \$ 35,193 from last year's total of \$ 40,905. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

The General Fund cash balance increased \$ 72,200 from the prior year to \$ 167,575. Receipts increased \$ 20,716 from last year and disbursements decreased \$ 28,630. Loan proceeds from the bank of \$ 50,000 and transfers from the Municipal Utility for \$ 22,700 and the Emergency Fund for \$ 19,000 caused the balance to actually increase.

The Special Revenue, Road Use Tax Fund cash balance decreased \$ 16,857 to a deficit of \$ 7,040 during the fiscal year. The 2009 road use tax allocation decreased \$ 1,841 from 2008, while disbursements decreased \$ 12,961.

The Permanent, Cemetery Perpetual Care Fund cash balance increased \$ 1,162 to \$ 35,222.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

The Sewer Fund cash balance increased \$ 6,598 leaving the Sewer Fund with a balance of \$ 30,740. Receipts for 2009 were \$ 102,686, \$ 3,113 more than in 2008. Disbursements increased \$ 22,236. The Municipal Utility transferred \$ 24,300 to the Sewer Fund, as a cash flow loan.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget once. The amendment was approved on May 27, 2009. Budgeted disbursements were increased by \$ 99,488; \$ 5,000 for general government and \$ 94,488 for business type activities, which includes the discretely presented component unit.

The City's receipts were \$ 51,011 more than budgeted, primarily due to receiving \$ 33,053 more in grants than budgeted.

DEBT ADMINISTRATION

At June 30, 2009, the City has \$ 438,000 in long-term debt outstanding, compared to \$ 468,280 last year, as shown in the following.

Outstanding	Debt	at	Year-End
(Expressed	in T	hous	sands)

	June	30,
	2009	2008
General obligation notes	\$ 190	209
General obligation loan	48	0
Revenue notes	200	220
Installment agreement	0	39
Total	\$ 438	468

The City borrowed \$ 50,000 for cash flow purposes during the fiscal year, with a remaining loan balance of \$ 48,000 at June 30, 2009. In addition the Municipal Utility transferred \$ 70,000, which the City intends to pay back.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$ 238,000 is significantly below its constitutional debt limit of \$ 952,000.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Hopkinton's elected and appointed officials and citizens considered many factors when setting the fiscal year 2010 budget, tax trates and fees that will be charged for various City activities. One of those factors is the economy. Nationally, the country is in the depts of a recession, with unemployment reaching 9.4%. However, state-wide things do not look as bleak with unemployment at 6.1%.

In addition, the City has experienced a population decline. City population has decreased nearly 15% over the last thirty years. Taxable valuations are nearly stagnant.

These indicators were taken into account when adopting the budget for fiscal year 2010. Amounts available for appropriation in the operating budget are \$ 443,000, a decrease of 1.1% from the amended fiscal 2009 budget. Budgeted disbursements are expected to decrease by approximately \$ 142,000. The City added no major programs or initiatives to the 2010 budget.

If these estimates are realized, the City's budgeted cash balance is expected to decrease approximately \$ 74,000 by the close of 2010.

CONTACTING THE CITY'S MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Amy Ries, City Clerk, 115 First St SE, Hopkinton, Iowa 52237-0154.

BASIC FINANCIAL STATEMENTS

Exhibit A

CITY OF HOPKINTON STATEMENT OF ACTIVITIES AND NET ASSETS-CASH BASIS As of and for the Year Ended June 30, 2009

Cash Basis Net Assets Restricted: Cemetery Utility deposits Unrestricted	General purposes Local option sales tax Unrestricted interest of investments Loan proceeds Miscellaneous Transfers Total general receipts and transfers Change in cash basis net assets Cash basis net assets beginning of year Cash basis net assets end of year	Component Unit: Municipal Utilities	Sewer Total primary government	Total governmental activities	development General government Debt service	Governmental activities: Governmental activities: Public safety Public works Culture and recreation	Functions/Programs:
	ix Levico investmen investmen ansfers its its its its year	\$ 57	\$ 50	4		€9	Disbursements
	tts ar	579,795	120,388 560,793	440,405	1,118 68,214 28,019	68,438 148,022 126,594	ements
••		573,944	99,855 195,588	95,733	450 630	33,972 37,065 23,616	Program Charges for Service
		1	2,357 96,412	94,055	995 4,001	14,377 68,782 5,900	Program Receipts Operating Grants, Grants, Contributions, ges and Restricted rvice Interest
\$ 35,222 40,876 \$ 76,098	123,424 59,182 281 50,000 7,223 45,700 285,610 35,193 40,905 \$ 76,098		(250,617)	(250,617)	32# (63,583) (28,019)	(20,089) (42,175) (97,078)	Net (Chang
30,740 30,740	24,300 24,774 6,598 24,142 30,740		(18,176) (18,176)	1	111	1 1 1	Net (Disbursements) Receipts and Changes in Cash Basis Net Assets (Primary Government tal Business Type less Activities Total less
35,222 - 71,616 106,838	123,424 59,182 281 50,000 7,697 70,000 310,584 41,791 65,047 106,838	•	18,176) (18,176) 18,176) (268,793)	(250,617)	327 (63,583) (28,019)	(20,089) (42,175) (97,078)	Receipts as Net Assa
3,297 1,036,526 1,039,823	36,225 36,225 (70,000) (33,775) (39,626) 1,079,449 1,039,823	(5,851)		1	1 1 1	111	ets Component Unit Municipal Utilities

CITY OF HOPKINION
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS
AND CHANGES IN CASH BALANCES
GOVERNMENTAL FUNDS
As of and for the Year Ended June 30, 2009

Total cash basis fund \$ 167,575	Cash Basis Fund Balances Unreserved: General fund \$ 167,575 Special revenue funds Debt service fund Permanent fund	1,700 91,700 1,7	Clean proceeds Operating transfers in 41,700 Operating transfers out Operating transfers out Operating transfers		development	y 6 recreation 12	Miscellaneous 31,830 Total receipts 319,527	\$ 1 s operty	General.
75	75	75	1000	00)	118 214 -	594 594	330 527	717 182 630 329 215	
(7,040)	(7,040)	(16,857) 9,817 (7,040)	1 1 1	(16,857)	73 350	73,359	- 56,502	- - - 56,502	Special Revenue Road Use Tax
35,222	35,222	1,162 34,060 35,222	1 ()	1,162	1 1 1 1	1 1 1	583 1,162	579	Permanent Cemetery Perpetual Care
(119,659)	874 (120,533)	4,000 (21,312) (98,347) (119,659)	23,000 (19,000)	(25,312)	28,019	1 1 1	2,707	2,707	Nonmaj or
76,098	167,575 (6,166) (120,533) 35,222	95,700 35,193 40,905 76,098	50,000 64,700 (19,000)	(60,507)	1,118 68,214 28,019	68,438 148,022 126,594	32,413 379,898	123,424 59,182 630 4,908 111,717	Total

See notes to financial statements.

CITY OF HOPKINTON STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

As of and for the Year Ended June 30, 2009

	Enterprise Sewer
Operating receipts: Charges for service	\$ 99,855
Operating disbursements: Business type activities	87,445
Excess of operating receipts over operating disbursements	12,410
Non-operating receipts (disbursements): Intergovernmental Miscellaneous Debt service Net non-operating receipts (disbursements) Deficiency of receipts under disbursements	2,357 474 (32,943) (30,112) (17,702)
Operating transfers in	24,300
Net change in cash balances Cash balances beginning of year Cash balances end of year	6,598 24,142 \$ 30,740
Cash Basis Fund Balance Unreserved	\$ 30,740

See notes to financial statements.

CITY OF HOPKINTON

NOTES TO FINANCIAL STATEMENTS

June 30, 2009

(1) Summary of Significant Accounting Policies

The City of Hopkinton is a political subdivision of the State of Iowa located in Delaware County. It was first incorporated in 1874 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services, including public safety, public works, culture and recreation, community and economic development, and general government services. The City also provides sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Hopkinton has included all funds, organizations, agencies, boards, commissions and The City has also considered all potential component authorities. units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has one component unit which meets the Governmental Accounting Standard's Board criteria.

Discretely presented component units are separate legal entities that meet the component unit criteria but do not meet the criteria for blending. The component unit that is discretely presented in the City's report is presented below:

Component Unit	Brief Description/Inclusion Criteria
Hopkinton Municipal Utilities (HMU)	Created in 1938 to finance, develop, and operate the electric and water activities of the City. The HMU governing body is composed of three members appointed by the City Council.

The HMU issues a publicly available audited financial report that includes financial statements and required supplementary information. The report may be obtained by writing to Hopkinton Municipal Utilities; P.O. Box 129; Hopkinton, IA 52237-0129.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Delaware County Solid Waste Commission and Delaware County Joint E911 Service Board.

B. Basis of Presentation

Government-wide Financial Statement - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

The Special Revenue, Road Use Tax Fund, is used to account for road construction and maintenance.

The Permanent, Cemetery Perpetual Care Fund, is used to account for sale of cemetery lots and earnings on investments.

The City reports the following major proprietary funds:

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City of Hopkinton maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2009, disbursements exceeded the amounts budgeted in the culture and recreation and debt service functions.

(2) Cash

The City's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open—end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Interest rate risk - The City's investment policy limits the investments of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City. At June 30, 2009, the Primary Government had \$ 65,038 invested in certificates of deposit with maturities ranging from 22 to 339 days.

At June 30, 2009, the discretely presented component unit had \$1,010,000 invested in certificates of deposit with maturities ranging from 9 to 413 days.

(3) Long-Term Debt

Annual debt service requirements to maturity for general obligation notes and revenue notes are as follows:

Year	General O	oligation	Rever	nue		
Ending	Note	es	Note	es	Tota	<u>al</u>
June 30	Principal	Interest	Principal	Interest	Principal Principal	Interest
2010	\$ 19,000	8,075	20,000	8,500	39,000	16,575
2011	19,000	7,268	20,000	7,650	39,000	14,918
2012	19,000	6,460	20,000	6,800	39,000	13,260
2013	19,000	5,653	20,000	5,950	39,000	11,603
2014	19,000	4,845	20,000	5,100	39,000	9,945
2015-2019	95,000	12,113	100,000	12,750	195,000	24,863
Total	\$ 190,000	44,414	200,000	46,750	390,000	91,164

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS; P.O. Box 9117: Des Moines, Iowa 50306-9117.

Regular plan members are required to contribute 4.10% of their annual covered salary and the City is required to contribute 6.35% of covered salary. Contribution requirements are established by state statute. The Primary Government's contributions to IPERS for the year ended June 30, 2009 were \$ 5,297, equal to the required contributions for the year. The Discretely Presented Component Unit's contributions to IPERS for the year ended June 30, 2009 were \$ 6,931 equal to the required contributions for the year.

(5) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue:	
	Emergency	\$ 19,000
	Component Unit:	, ,
	Municipal Utilities	22,700
		41,700
Debt Service	Component Unit:	
	Municipal Utilities	23,000
Enterprise		.
Sewer	Component Unit:	
	Municipal Utilites	24,300
Total		\$ 89,000
		

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to collect the resources. However, the Municipal Utility loaned the City \$ 70,000 June 8, 2009, at 4%, due August 7, 2009. For financial statement purposes, this transaction has been treated as an interfund transfer.

(6) Related Party Transactions

The City had business transactions between City and City officials totaling \$ 3,097.

In addition to the interfund transfer discussed in Note 5 the City had business transactions with its discretely presented component unit totaling \$ 77,816, which included electricity purchases of \$ 44,324, water purchases of \$ 972, collection services of \$ 2,520 and a wastewater treatment plant maintenance agreement of \$ 30,000.

The discretely presented component unit had business transactions between Utility and Utility officials totaling \$ 7,191.

(7) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(8) Deficit Balances

The Special Revenue, Road Use Tax and Debt Service Funds had deficit balances at June 30, 2009, of \$ 7,040 and \$ 119,659, respectively. The Special Revenue, Road Use Tax Fund was a result of allocating too great a portion of street maintenance projects to the Road Use Tax Fund. This deficit will be eliminated with a portion of the 2010 road use tax allocation.

The Debt Service Fund deficit balance was a result of mistakenly not levying for the general obligation sewer improvement note retirement over the past five years. The defict will be eliminated temporarily by borrowing funds from the discretely presented component unit (Hopkinton Municipal Utilities) until a debt service levy can take effect for the fiscal year ended June 30, 2011.

(9) Subequent Events

In July, 2009, the City borrowed \$ 120,000 payable in quarterly installments of \$ 10,664 including interest at 4% with the final payment due in July 2012 from the discretely presented component unit, Hopkinton Municipal Utilities. A portion of this loan was to pay of a \$ 70,000 loan from the Utility that came due in August, 2009.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF HOPKINTON

BUDGETARY COMPARISON SCHEDULE

OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES
BUDGET AND ACTUAL (CASH BASIS)-ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUND

REQUIRED SUPPLEMENTARY INFORMATION

Year Ended June 30, 2009

	Balances end of year	Excess (deficiency) of receipts and other financing sources over (under) disbursement and other financing uses Balances beginning of year	Excess (deficiency) of receipts over (under) disbursements Other financing sources, net	Total disbursements	Business type activities	Deht service	General government	Community and economic development	Culture and recreation	Public works	Disbursements: Public safety	Total receipts	Miscellaneous	Charges for service	Intergovernmental	Use of money and property	Licenses and permits	Other city tax	Receipts: Property tax				
	₩.				}														-09	Ac	F	Gover	hel
	76,098	35,193 40,905	(60,507) 95,700	440,405		28.019	68.214	1,118	126,594	148,022	68,438	379,898	32,413	47,624	111,717	4,908	630	59,182	123,424	Actual	Funds	Governmental	Primary Government
	30,740	6,598 24,142	(17,702) 24,300	120,388	120,388	ı	1	t	1	1	1	102,686	474	99,855	2,357	ı	•	1	ı	Actual	Fund	Proprietary	ernment
	1,039,823	(39,626) 1,079,449	30,374 (70,000)	579,795	579, 795	1	τ	1	1		ı	610,169	1	573,944	1	36,225	,	•	1	in Budget	Unit Included	Component .	Plus
	1,146,661	2,165 1,144,496	(47,835) 50,000	1,140,588	700,183	28,019	68,214	1,118	126,594	148,022	68,438	1,092,753	32,887	721,423	114,074	41,133	630	59,182	123,424	Total.			
	1,045,657	(185,980) 1,231,637	(185,980)	1,227,722	778,362	1	73,762	1,850	119,662	165,469	88,617	1,041,742	ı	731,090	81,021	49,000	2,450	49,562	128,619	Original	Budgeted Amounts		
	1,386,526	154,889 1,231,637	(285,468) 440,357	1,327,210	872,850	1	78,762	1,850	119,662	165,469	88,617	1,041,742	ı	731,090	81,021	49,000	2,450	49,562	128,619	Final	Amounts		
•	(239,865)	(152,724) (87,141)	237,633 (390,357)	186,622	172,667	(28,019)	10,548	732	(6,932)	17,447	20,179	51,011	32,887	(9,667)	33,053	(7,867)	(1,820)	9,620	(5,195)	Variance	Total	Final to	

See accompanying independent auditor's report and notes to required supplementary information budgetary reporting.

CITY OF HOPKINTON Notes to Required Supplementary Information-Budgetary Reporting June 30, 2009

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures. Additionally, the City has elected to include its discretely presented component unit, Hopkinton Municipal Utilities, in its budget process.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. The nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund.

During the year ended June 30, 2009, one budget amendment increased budgeted disbursements by \$ 99,488. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2009, disbursements exceeded the amounts budgeted in the culture and recreation and debt service functions.

OTHER SUPPLEMENTARY INFORMATION

CITY OF HOPKINTON SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS As of and for the Year Ended June 30, 2009

		pecial evenue	Debt.	
	Em	ergency	Service	Total
Receipts:				
Property tax	\$	2,707		2,707
Disbursements:				
Debt service		<u> </u>	28,019	28,019
Excess (deficiency) of receipts over (under) disbursements		2,707	(28,019)	(25,312)
Other financing sources (uses): Operating transfers in Operating transfers out		_ (19,000)	23,000	23,000 (19,000)
Total other financing sources (uses) Net change in cash balances Cash balances beginning of year		(19,000) (16,293) 17,167	23,000 (5,019) (115,514)	4,000 (21,312) (98,347)
Cash balances end of year	\$	874	(120,533)	(119,659)
Cash Basis Fund Balances: Unreserved:	Δ.	074		07/
Special revenue fund	\$	874	- (100 E22)	874
Debt service fund			(120,533)	(120,533)
Total cash basis fund balances	\$	874	(120,533)	(119,659)

See accompanying independent auditor's report.

Schedule 2

CITY OF HOPKINTON SCHEDULE OF INDEBTEDNESS Year Ended June 30, 2009

Installment agreement: Bridge replacement	Revenue notes: Sewer improvement	General obligation loan: Cash flow	General obligation notes: Sewer improvement	Obligation
Feb 14, 2005	Oct 21, 2004	Jul. 22,2008	Oct 21, 2004	Date of Issue
20	4.25%	5.00%	4,25%	Interest Rates
\$ 196,398	\$ 300,000	\$ 50,000	\$ 285,000	Amount Originally Issued
39,280	220,000		209,000	Balance Beginning of Year
l l		50,000	1	Issued During Year
39,280	20,000	2,000	19,000	Redeemed During Year
	200,000	48,000	190,000	Balance End of Year
	9,494	1,449	9,019	Interest Paid

See accompanying independent auditor's report.

CITY OF HOPKINTON NOTE MATURITIES June 30, 2009

,	General (Obligation Notes	Revenue Notes					
Year	Sewer	Improvement	Sewer Improvement					
Ending June 30.	Interest Rates	Amount	Interest Rates	Amount				
2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 Total	4.25% 4.25 4.25 4.25 4.25 4.25 4.25 4.25 4.25	\$ 19,000 19,000 19,000 19,000 19,000 19,000 19,000 19,000 19,000 \$ 190,000	4.25% 4.25 4.25 4.25 4.25 4.25 4.25 4.25 4.25	\$ 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000 \$ 200,000				

See accompanying independent auditor's report.

Dietz, Donald & Company

CERTIFIED PUBLIC ACCOUNTANTS

STEVEN S. CLAUSEN, CPA

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activity, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Hopkinton, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated November 12, 2009. Our report on the financial statements, which were prepared in conformity with an other comprehensive basis of accounting, expressed qualified opinions since we were unable to satisfy ourselves as to the distribution by activity of the cash basis net assets and by fund of the cash balances at July 1, 2009. Except as noted in the Independent Auditor's Report, we conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

<u>Internal Control over Financial Reporting</u>

In planning and performing our audit, we considered the City of Hopkinton's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Hopkinton's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Hopkinton's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be signifi-

cant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies, including deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent and detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the City of Hopkinton's ability to initiate, authorize, record, process, or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the City of Hopkinton's financial statements that is more than inconsequential will not be prevented or detected by the City of Hopkinton's internal control. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Hopkinton's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are material weaknesses. However, of the significant deficiencies described above, we believe items I-A-O9, I-B-O9, I-C-O9 and I-D-O9 are material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Hopkinton's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances on noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of noncompliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2009 are based exclusively on knowledge

obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Hopkinton's responses to findings in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City of Hopkinton's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of the City of Hopkinton and other parties to whom the City of Hopkinton may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Hopkinton during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Elkader, Iowa

November 12, 2009

Diety Donald " Company, CPAs

FEIN 42-1172392

CITY OF HOPKINTON SCHEDULE OF FINDINGS Year Ended June 30, 2009

Part I: Findings Related to the Financial Statements:

SIGNIFICANT DEFICIENCIES:

I-A-09 Segregation of Duties - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted substantially all accounting functions are performed by one individual.

Recommendation - We realize that with a limited number of office employees, segregation of duties is difficult. However, the City should review its control procedures to obtain maximum internal control possible under the circumstances. For instance, a City official could receive and then review bank statements before giving them to the individual responsible for account reconciliations.

Response - We will consider this.

<u>Conclusion</u>: Response acknowledged. The City should segregate duties to the extent possible with existing personnel and utilize elected officials whenever possible to provide additional control through review of financial transactions and reports.

I-B-09 Financial Reporting - As is common in small organizations, the City does not prepare its financial statements, complete with notes, in accordance with U.S. generally accepted accounting principles. Accordingly, the City is unable to, and has not established internal controls over the preparation of financial statements.

Recommendation - As part of the audit, we have been requested to prepare a draft of the City's financial statements, including related notes. The City then performs a review of the financial statements. However, in order to provide improved oversight of the financial reporting process, the City should establish review policies and procedures including the performance of some or all of the following:

- 1. Review the adequacy of financial statement disclosures.
- 2. Review and approve schedules and calculations supporting amounts included in the notes to the financial statements.
- 3. Apply analytical procedures to the draft financial statements.
- 4. Apply other procedures as considered necessary by the City.

Response - We will consider this. However, because our current

population is only 681, we are not required to have an audit and normally do not prepare formal financial statements.

Conclusion - Response accepted.

I-C-09 Annual Report - The ending fund balances per the 2008 Financial Report submitted to the Office of the Auditor of State did not agree with the confirmed beginning balances per the 2009 audited financial statements. When this happens, it is possible for transactions to go unrecorded or deposits to be misplaced.

Recommendation - When preparing the Financial Report make certain that your beginning and ending fund balance amounts agree with your reconciled cash balances and certificate of deposit balances.

Response - We will do this in the future.

Conclusion - Response accepted.

Increase Frequency in Review of Budget Variations — The City prepares a detailed annual budget. However, despite the fact that debt service was over expended for four years, the City was not aware that a debt service levy had not been submitted to the County Auditor until April, 2009. A more frequent review of operating results and budget variations will enable management to more actively run the City by recognizing unusual trends that may indicate fraud, unwise use of resources, operational inefficiencies, poor decision making, missed levies, and other threats that hinder City financial stability.

Recommendation - We recommend a budget review that includes the participation of the Clerk and City Officials no less than quarterly.

Response - We will certainly review budgeted disbursements more frequently than in the past.

Conclusion - Response accepted.

CITY OF HOPKINTON SCHEDULE OF FINDINGS Year Ended June 30, 2009

Part II: Other Findings Related to Statutory Reporting:

II-A-09 Certified Budget - Disbursements during the year ended June 30, 2009 exceeded the amounts budgeted in the culture and recreation and debt service functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

Recommendation - The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

- II-B-09 Questionable Disbursements We noted no disbursements that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-09 Travel Expense No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-09 Business Transactions Business transactions between the City and City officials are detailed as follows:

Name, Title and business Connection	Transaction Description	Amount
Cathy Harris, Mayor, employee of Leader Publications	Legal publictions and advertising	\$ 2,322
Rick Lange, Council Member, employee Three Rivers FS	Fuel	774
Richard Harris, Vice Chair- person Hopkinton Municipal Utilities, Owner of Harris Electric Service	Repairs	7,191

In accordance with Chapter 362.5(11) of the Code of Iowa, the transactions with the Mayor and Council Member do not appear to

represent conflicts of interest since total transactions with each individual were less than \$ 2,500. However, the transactions between the Hopkinton Municipal Utilities and Harris Electrical Service may represent a conflict of interest as the transactions do not appear to meet any of the safe harbor provisions of Chapter 362.5.

Recommendation - The City should inform the Municipal Utilities of this matter.

Response - The matter was noted in the Hopkinton Municipal Utilities audit.

Conclusion - Response accepted.

- II-E-09 Bond Coverage Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure the coverage is adequate for current operations.
- II-F-09 Council Minutes No transactions were found that we believe should have been approved in the Council minutes but were not.
- II-G-09 Deposits and Investments No instances on non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- II-H-09 Revenue Bonds No instances of non-compliance with the revenue bond resolutions were noted.
- II-I-09 Financial Condition The Special Revenue, Road Use Tax and Debt Service Funds had deficit balances at June 30, 2009 of \$ 7,040 and \$ 119,659, respectively.

Recommendation - The City should investigate alternatives to eliminate these deficits in order to return these funds to sound financial positions.

Response - The Special Revenue, Road Use Tax Fund deficit will be eliminated with fiscal year 2010 road use tax allocations. We have arranged to borrow funds from the Municipal Utilities until the debt service levy becomes effective in fiscal year 2011 to eliminate the deficit in the Debt Service Fund.

Conclusion - Response accepted.